

Bay Area Toll Authority
May 2012

Prepared by **A=COM** 

 The San Francisco Bay Crossings Study Update (2012) is an update of the 2000 San Francisco Bay Crossings Study

### Current and Projected Conditions

- Peak hour demand on the existing bridges will exceed capacity by more than 20% by 2035
- The number of daily transbay person-trips is expected to increase by 33% between 2010 and 2035
- BART ridership will exceed Transbay Tube capacity by 2025

### Alternatives Update

 Due to reduced travel demand projections, reduced tolling revenue, and increased environmental / construction costs none of the updated alternatives from the previous study were recommended for further study

### BART Crossing Alternatives

- Three potential BART crossing alignments were identified and studied
- The potential BART crossings would introduce forced transfers and increase travel time for most BART passengers and were therefore not recommended for further study

### Transit Improvement Alternatives

- Four transit improvement alternatives were identified
- Transit improvement alternatives are recommended for further study

## Highway Approach Improvement Alternatives

- 19 approach improvement alternatives were identified and studied
- Four approach improvements were recommended for further study

### **Summary of Alternatives**

Alternative		Cost (FY2011\$)	Recommended for Further Study	
Alternatives Recommended in Previous Studies				
	New Multimodal Midbay Bridge / Tunnel – SR 238 to I-380	\$12,400,000,000	No	
	Widening of San Mateo Bridge	\$2,900,000,000	No	
	Dumbarton Bridge Approach Improvements	\$2,900,000,000	No	
BART Crossing Alternatives				
	Northern Crossing Alignment	\$8,200,000,000	No	
	Midway Crossing Alignment	\$9,100,000,000	No	
	Southern Crossing Alignment	\$11,200,000,000	No	
Transit Improvement Alternatives				
	BART Station Capacity Enhancements – Saddlebags	\$449,300,000	Yes	
	BART Skip-Stop "Metro" Service Plan	NA	Yes	
	East Bay Bus Terminal	NA	Yes	
	Bus Service Expansions	NA	Yes	
Highway Approach Improvement Alternatives				
1	Mandela Parkway Bus Ramp	\$46,200,000	No	
2	MacArthur Boulevard Bus Ramp	\$11,100,000	Yes	
3	Maritime Street HOV Lane Addition	\$19,600,000	No	

### **Summary of Alternatives**

Alternative		Cost (FY2011\$)	Recommended for Further Study
4	SR 24 to I-80 HOV Bypass	\$439,400,000	No
5	Powell Street / I-80 Ramps Intersection - HOV Improvement	\$1,200,000	Yes
6	I-880 HOV Lane Merge - Lane Removal	\$114,000	No
7	I-880 HOV Lane Merge - Lane Extension	\$117,000	No
8	Fourth Street On-Ramp / Ninth Street Off-Ramp Braid	\$50,000,000	No
9	Bay Bridge to US 101 Lane Addition	\$134,900,000	No
10	US 101 to Cesar Chavez Street HOV Lane Addition	\$70,200,000	No
11	Cesar Chavez to US 101 HOV Lane Addition	\$35,900,000	No
12	Fifth Street On-Ramp HOV Lane Addition	\$4,300,000	No
13	US 101 (I-280 to Bay Bridge) HOV Lane Addition / Bypass	\$329,500,000	No
14	I-280 (US 101 to Bay Bridge) HOV Lane Addition / Bypass	\$171,300,000	No
15	San Mateo Bridge Open Road Tolling	\$4,200,000	Yes
16	Dumbarton Bridge Open Road Tolling	\$3,800,000	Yes
17	Western SR 84 / Northern I-880 HOV Connectors	\$104,000,000	No
18	SR 84 FasTrak Lane Extension	\$33,500,000	No
19	Newark Boulevard Westbound HOV Ramps	\$24,400,000	No

### Conclusions

- No new highway bridge crossing is recommended for further study
- No new BART crossings are recommended for further study
- Four highway approach and four transit improvements are recommended for further study
- The four recommended highway approach improvements would have a total cost (FY2011\$) of \$20,348,000 and would require a \$0.01 toll increase on all 7 bridges to fund

### Next Steps

- Study recommended highway approach improvements further
- Midbay auto and BART improvements should be re-evaluated when warranted by transbay travel demand
- Recommended improvements should be considered as part of any future toll increase expenditure plan



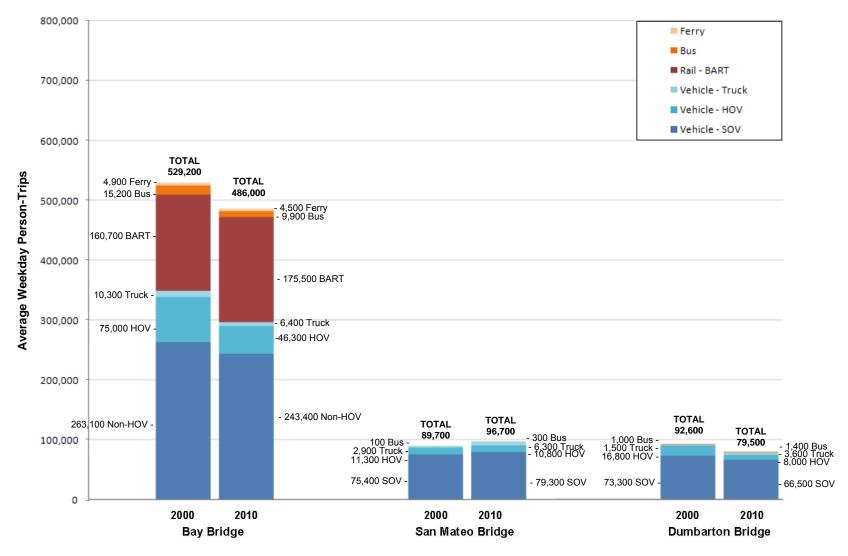
### Introduction

- Current and Projected Conditions
- Alternatives Update
- BART Crossing Alternatives
- Transit Improvement Alternatives
- Highway Approach Improvement Alternatives
- Next Steps



- The San Francisco Bay Crossings Study Update (2012) is an update of the 2000 San Francisco Bay Crossings Study (previous study)
- 2010 (existing) daily transbay person-trips decreased since 2000 (previous study)
- The number of daily transbay person-trips is expected to increase by 33% between 2010 and 2035
- Peak hour demand is projected to exceed the capacity of the Bridge and BART Transbay crossings prior to 2035

### 2000 vs. 2010 Volumes



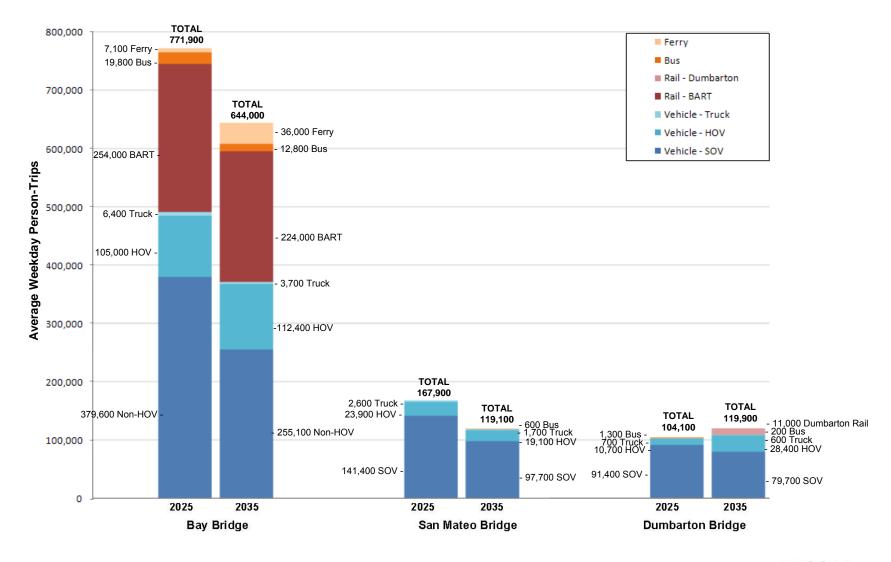


#### 2000 vs. 2010 Observations

 The following changes to transbay travel demand were observed since 2000:

- Total Vehicle-Trips = -2%
- BART Passengers = +9%
- Bus Passengers = -29%

#### 2025 vs. 2035 Volumes



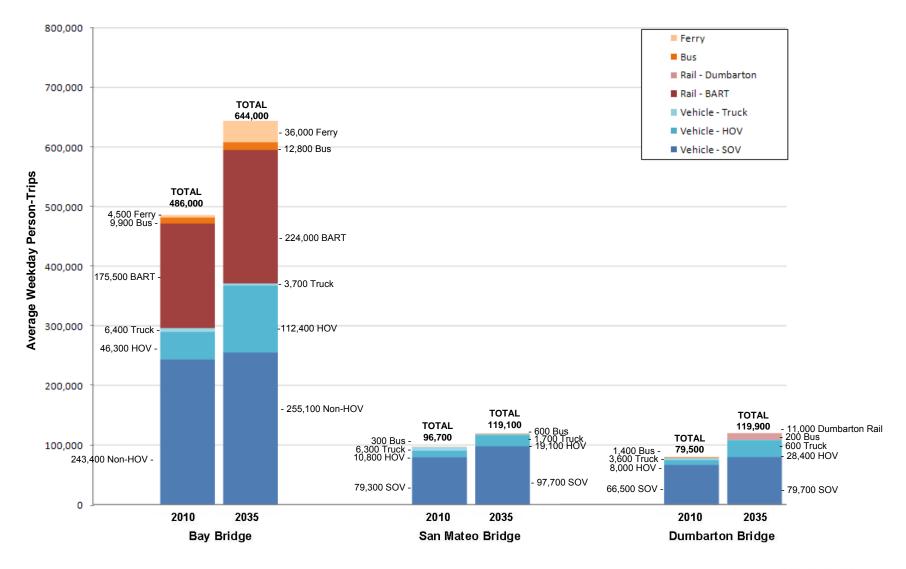


#### 2025 vs. 2035 Observations

 The following changes to transbay travel demand between the 2025 and 2035 projections are:

- Total Vehicle-Trips = -22%
- BART Trips = -12%
- Bus Trips = -36%

#### 2010 vs. 2035 Volumes



2010 vs. 2035 Observations

 The following increases in daily transbay demand / ridership are expected between 2010 and 2035:

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– Vehicle-Trips = +95,000
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- Transit-Trips = +90,000
- BART Passengers = +50,000

## Current and Projected Conditions 2010 vs. 2035 Observations

- The increases in transbay demand / ridership are expected to result in the following consequences:
  - Peak hour demand on the existing transbay bridges will exceed capacity by more than 20% by 2035
  - Significant delay will occur at the bridge approaches (the approaches constrain bridge capacity)
  - BART ridership will exceed Transbay Tube capacity by 2025
  - Bus ridership will be constrained by inefficient routes and redundant service

# Alternatives Update

# **Alternatives Update Summary**

- Alternatives recommended in 2000 (previous study) were updated and re-evaluated, including:
  - New Multimodal Midbay Bridge / Tunnel SR 238 to I-380
  - Widening of San Mateo Bridge
  - Dumbarton Bridge Approach Improvements
- Due to reduced travel demand projections, reduced tolling revenue, and increased environmental / construction costs, none of the updated alternatives from the previous study are recommended for further evaluation at this time
- Crossing alignments assessed in the previous study are not included because they were fully vetted in the 2007 Regional Rail Plan

## **Alternatives Update**

### New Multimodal Midbay Bridge / Tunnel – SR 238 to I-380

- Midbay crossing would result in the following:
  - Daily vehicle-trips that would utilize the Midbay crossing:

- Previous study: 83,000

- Current study: 61,300

 Change in daily vehicle-trips that would cross the Bay (due to new bridge):

– Previous study: +25,000

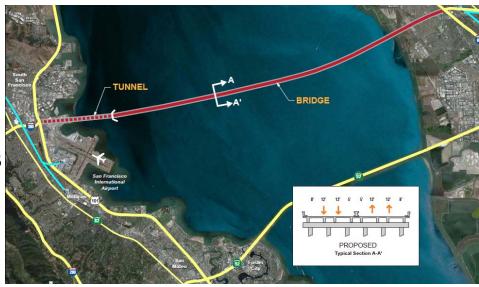
– Current study: +27,100

– Cost (FY2011\$):

- Previous study: \$6.6B to \$8.2B

Current study: \$10.0B to \$12.4B

- Net Toll Increase:
  - -4 Bridges = \$8
  - -8 Bridges = \$5



# **Alternatives Update**Widening of San Mateo Bridge

- San Mateo Bridge widening would result in the following:
  - Daily vehicle-trips that would utilize the widened bridge:

- Previous study: 158,000

– Current study: 125,800

– Change in daily vehicle-trips that would cross the Bay:

- Previous study: +2,100

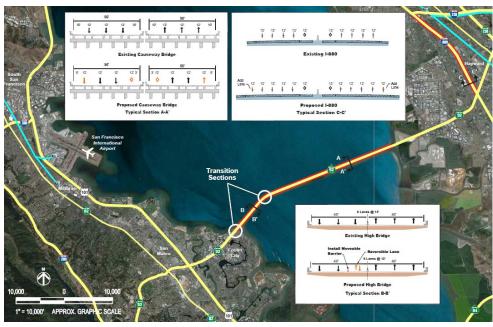
- Current study: -2,900

– Cost (FY2011\$):

Previous study: \$1.8B to \$2.4B

- Current study: \$2.3B to \$2.9B

- Net Toll Increase:
  - -3 Bridges = \$2
  - -7 Bridges = \$1



## **Alternatives Update**

### **Dumbarton Bridge Approach Improvements**

- Approach improvements would result in the following:
  - Daily vehicle-trips that would utilize the approach:

- Previous study: 20,900

- Current study: 23,700

– Cost (FY2011\$):

Previous study: \$0.7B to \$1.9B

- Current study: \$1.0B to \$2.9B

- Net Toll Increase:
  - -3 Bridges = \$2
  - -7 Bridges = \$1

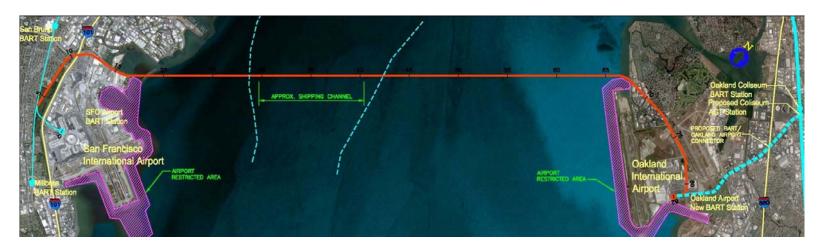


### **Summary**

- Three potential new BART crossing alignment alternatives were identified and studied:
  - Northern Crossing alignment
  - Midway Crossing alignment
  - Southern Crossing alignment
- The potential BART crossings would introduce forced transfers and would increase travel time for most BART passengers and are not recommended
- Additional BART transbay capacity would make the most sense in the Bay Bridge corridor

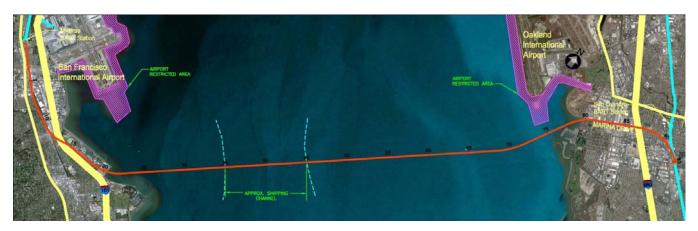


### **Northern Crossing Alignment**



- Cost (FY2011\$): \$8,200,000,000
- This alignment would facilitate an airport-to-airport connector between SFO and OAK
- This alternative would introduce forced transfers and increase travel time for most BART passengers and was thus not recommended

### **Midway Crossing Alignment**



- Cost (FY2011\$): \$9,100,000,000
- This alignment offers a direct route for passengers traveling from the East Bay to the SF / Peninsula trunk line and would offer a direct connection between SFO and OAK
- This alternative could reduce demand on the Transbay
   Tube by up to 22%. However, it would increase travel time
   for most passengers and was thus not recommended

### **Midway Crossing Alignment**

- The Midway Crossing Operating Plan would provide Service on at headways of 7.5 minutes
- The Operating Plan would result in the following:
  - Travel time benefits for approx.2,500 daily riders = 13 min.
  - Travel time increases for approx.
     120,000 daily riders = 2.5 min.
  - Net travel time increase =3,700 daily person-hours





### **Southern Crossing Alignment**



- Cost (FY2011\$): \$11,200,000,000
- This alternative may reduce demand on the Transbay Tube by up to 9%
- This alternative would introduce forced transfers and would increase travel time for most BART passengers and was thus not recommended

- Transit Improvement Alternatives include:
  - BART Station Capacity
     Enhancements
  - BART Skip-Stops
  - East Bay Bus Terminal
  - Bus Service Expansions



 BART Capacity Enhancements would increase the capacity of the Transbay Tube and are recommended for implementation before 2025 when daily systemwide ridership reaches approximately 500,000 passengers

**BART: Capacity Expansion** 

- "Saddlebags" at Embarcadero and Montgomery Stations will be necessary once daily systemwide ridership reaches 500,000 passengers (expected by 2025)
- "Saddlebags" will improve the capacity within the Transbay Tube
- Side platforms will improve:
  - -Side passenger boarding
  - -Vertical circulation
  - -Platform density



**BART: Capacity Expansion** 

 The estimated cost (FY2011\$) of the BART capacity improvements including side platform tunnel and vertical circulation shafts is:

Embarcadero Station: \$277,500,000

Montgomery Station: \$171,800,000

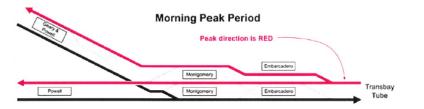
 The total estimated cost (FY2011\$) of the BART capacity improvements is approximately \$449,300,000

BART: East Bay and West Bay Skip-Stops w/ new San Francisco Alignment

- Currently, the stations at both ends of the Tube constrain transbay BART operations
- Introducing a skip-stop configuration would significantly increase the capacity of the Transbay Tube
- Implementation would be necessary once daily systemwide ridership reaches 500,000 passengers (expected by 2025)
- Improvements would be necessary on both sides of the bay in order to sufficiently increase transbay capacity
- Cost: N/A

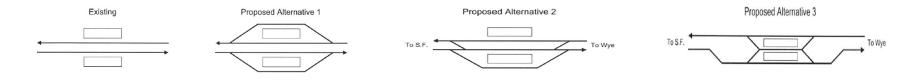
**BART: East Bay and West Bay Skip-Stops with San Francisco Improvements** 

- West Bay Skip-Stop with San Francisco Improvements
  - Skip-stop would allow trains to bypass the existing platform
  - New alignment could serve Embarcadero and Montgomery Stations



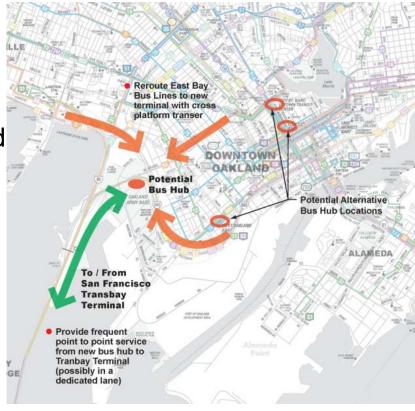


- East Bay Skip-Stop
  - Skip-stop configuration would increase Transbay Tube capacity
  - There are several proposed skip-stop configurations



**Bus: East Bay Terminal and Bay Bridge Shuttle** 

- Currently 25 routes are provided between the East Bay and San Francisco
- Could be consolidated at "transit node"
- Shuttle would provide service between East Bay "transit node" and Transbay Terminal
- This would:
  - Improve service frequency
  - Reduce resource needs
- Cost: N/A



**Bus: AC Transit Service Expansion in San Francisco** 

 AC Transit only serves the Transbay Terminal in San Francisco

- This would reduce the need for passengers transfer to another transit service
- Additional destinations could include:
  - Caltrain Station 4<sup>th</sup> and King
  - Mission Bay
  - Cesar Chavez



- 19 Highway Approach Improvement Alternatives were identified on the bridge approaches
- Four Highway Approach Improvement Alternatives were recommended for further study:
  - Alternative 2: MacArthur Boulevard Bus Ramp
  - Alternative 5: Powell Street / I-80 Ramps Intersection HOV Improvement
  - Alternative 15: San Mateo Bridge Open Road Tolling
  - Alternative 16: Dumbarton Bridge Open Road Tolling

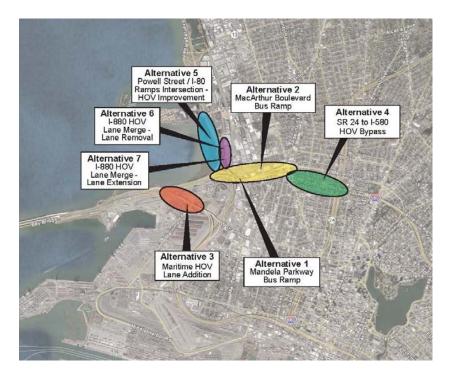


- Total cost of the four recommended alternatives (FY2011\$): \$20,348,000
- Construction would require \$0.01 toll increase on all 7 bridges to fund

**Highway Approach Improvement Alternative Locations** 

May 2012

# **Bay Bridge (Eastern Approach) Improvement Alternatives**



# **Bay Bridge (Western Approach) Improvement Alternatives**

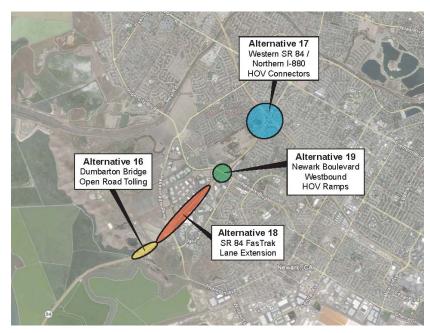


**Highway Approach Improvement Alternative Locations** 

# San Mateo Bridge Approach Improvement Alternatives



# **Dumbarton Bridge Approach Improvement Alternatives**



### **Highway Approach Improvement Alternatives Ranking**

Rank	#	Alternative	Cost (FY2011\$)	Time Savings Benefit	Cost / Benefit Ratio
1	5	Powell Street / I-80 Ramps Intersection - HOV Improvement	\$1,200,000	\$6,470,000	5.18
2	15	San Mateo Bridge Open Road Tolling	\$4,200,000	\$10,150,000	2.42
3	16	Dumbarton Bridge Open Road Tolling	\$3,800,000	\$8,530,000	2.24
4	2	MacArthur Boulevard Bus Ramp	\$11,100,000	\$13,340,000	1.20
5	8	Fourth Street On-Ramp / Ninth Street Off-Ramp Braid	\$50,000,000	\$16,550,000	0.33
6	1	Mandela Parkway Bus Ramp	\$46,200,000	\$11,130,000	0.24
7	11	Cesar Chavez to US 101 HOV Lane Addition	\$35,900,000	\$7,530,000	0.21
8	10	US 101 to Cesar Chavez Street HOV Lane Addition	\$70,200,000	\$12,580,000	0.18
9	9	Bay Bridge to US 101 Lane Addition	\$134,900,000	\$20,730,000	0.15
10	14	I-280 (US 101 to Bay Bridge) HOV Lane Addition / Bypass	\$171,300,000	\$24,430,000	0.14
11	13	US 101 (I-280 to Bay Bridge) HOV Lane Addition / Bypass	\$329,500,000	\$41,070,000	0.12
12	19	Newark Boulevard Westbound HOV Ramps	\$24,400,000	\$1,800,000	0.07
13	12	Fifth Street On-Ramp HOV Lane Addition	\$4,300,000	\$220,000	0.05
14	18	SR 84 FasTrak Lane Extension	\$33,500,000	\$1,660,000	0.05
15	4	SR 24 to I-80 HOV Bypass	\$439,400,000	\$9,500,000	0.02
16	17	Western SR 84 / Northern I-880 HOV Connectors	\$104,000,000	\$1,560,000	0.01
17	3	Maritime Street HOV Lane Addition	\$19,600,000	\$144,000	0.01
18	6	I-880 HOV Lane Merge - Lane Removal	\$114,000	NA	NA
19	7	I-880 HOV Lane Merge - Lane Extension	\$117,000	NA	NA

Notes:

**Bold** indicates alternative is recommended for further study

# Highway Approach Improvement Alternatives Recommended Alternatives





**Alternative 2: MacArthur Boulevard Bus Ramp (Recommended)** 



• Cost (FY2011\$): \$11,100,000

Time Savings Benefit: \$13,340,000

Benefit / Cost Ratio: 1.20, Rank #4

Alternative 5: Powell Street / I-80 Ramps Intersection - HOV Improvement (Recommended)



- Cost (FY2011\$): \$1,248,000
- Time Savings Benefit: \$6,468,000
- Benefit / Cost Ratio: 5.18, Rank #1

**Alternative 15: San Mateo Bridge Open Road Tolling (Recommended)** 



- Cost (FY2011\$): \$4,200,000
- Time Savings Benefit: \$10,150,000
- Benefit / Cost Ratio: 2.42, Rank #2

**Alternative 16: Dumbarton Bridge Open Road Tolling (Recommended)** 



• Cost (FY2011\$): \$3,800,000

Time Savings Benefit: \$8,530,000

Benefit / Cost Ratio: 2.24, Rank #3

# Next Steps

### **Next Steps**

- Further study and evaluation of the recommended highway approach improvements
- Bus concepts should be further developed and evaluated as Transit Sustainability Projects
- Re-evaluation of midbay auto and BART crossings should be conducted when warranted by transbay travel demand
- Recommended BART approach improvements should be added to RM3 project list
- Recommended highway approach improvements should be considered as part of any future toll increase expenditure plan

# Thank You

# Appendix

### **Alternatives Update**

### New Multimodal Bridge / Tunnel – SR 238 to I-380 (FY2011\$)

Scenario	Net Midbay Bridge	Gross Midbay Bridge	Gross 4 SF Bay Bridges	Gross 8 BATA Bridges
Vehicle Traffic (Weekday Daily)	+27,100	+61,300	+553,400	+962,000
Annual Revenue Needed (FY2011\$)	\$1,162M	\$1,162M	\$1,217M	\$1,356M
Toll Rate (Including Existing Tolls)	\$155	\$70	\$13	\$10

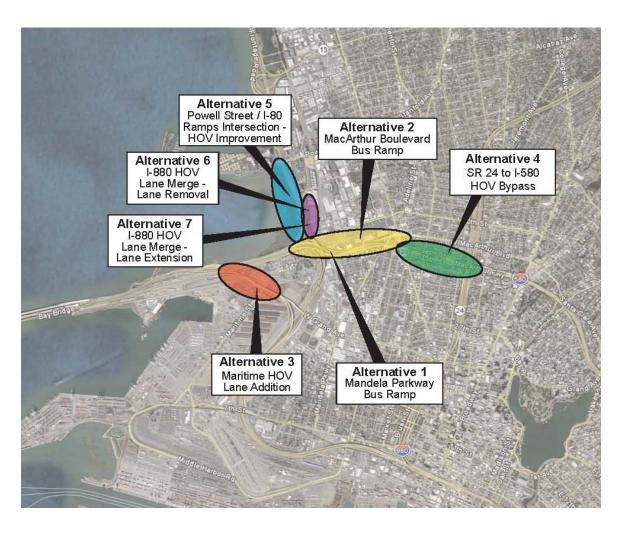
### **Alternatives Update**

## New Multimodal Bridge / Tunnel – SR 238 to I-380 Land Use Sensitivity Test

- Modeling based on Updated ABAG Projections (Proj 011):
  - -2005 vs. 2035 Bay Area Population = +1,970,000 (+28%)
  - 2005 vs. 2035 Bay Area Employment = +951,000 (+28%)
  - -2005 vs. 2035 Daily Vehicle Bay Crossings = +100,000 (+23%)
- If "Initial Vision" demographics were assumed instead:
  - Additional Bay Area Population = +364,000 (+4%)
  - Additional Bay Area Employment = +94,000 (+2%)
  - Additional Daily Vehicle Bay Crossings = +16,400 (+4%)
  - Would reduce estimated toll rates by 4%

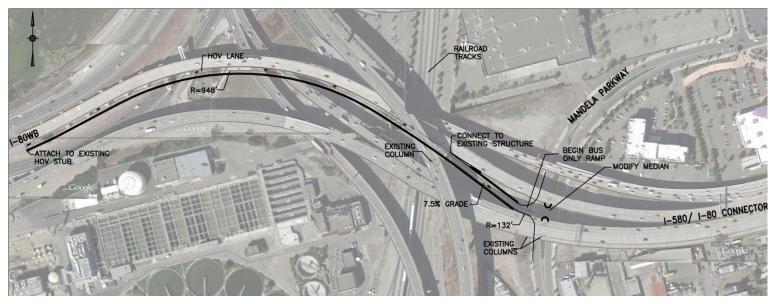
- 19 Highway Approach Improvement Alternatives were identified for the bridge approaches including:
  - Bay Bridge (Eastern Approach)
  - –Bay Bridge (Western Approach)
  - -San Mateo Bridge Approach
  - Dumbarton Bridge Approach

Bay Bridge (Eastern Approach) Alternatives Include:





**Alternative 1: Mandela Parkway Bus Ramp** 



- Cost (FY2011\$): \$46,200,000
- Time Savings Benefit: \$11,130,000
- Benefit / Cost Ratio: 0.24, Rank #6

**Alternative 2: MacArthur Boulevard Bus Ramp** 



• Cost (FY2011\$): \$11,100,000

Time Savings Benefit: \$13,340,000

Benefit / Cost Ratio: 1.20, Rank #4

**Alternative 3: Maritime Street HOV Lane Addition** 



Time Savings Benefit: \$144,000

Benefit / Cost Ratio: 0.01, Rank #17

# Bay Bridge (Eastern) Approach Improvement Alternatives Alternative 4: SR 24 to I-80 HOV Bypass



- Cost (FY2011\$): \$439,400,000
- Time Savings Benefit: \$9,498,000
- Benefit / Cost Ratio: 0.02, Rank #15

**Alternative 5: Powell Street / I-80 Ramps Intersection - HOV Improvement** 



• Cost (FY2011\$): \$1,248,000

Time Savings Benefit: \$6,468,000

Benefit / Cost Ratio: 5.18, Rank #1

Powell St

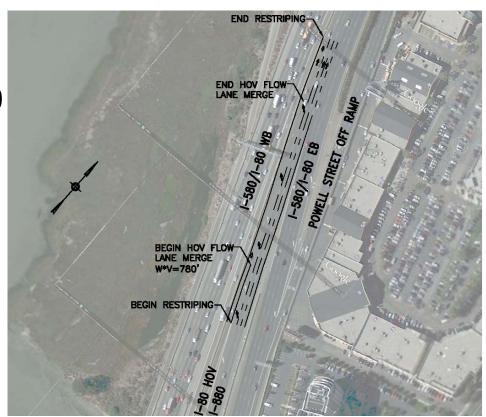
Alternative 6: I-880 HOV Lane Merge – Lane Removal

- Cost (FY2011\$): \$114,000
- Time Savings Benefit: NA
- Benefit / Cost Ratio: NA, Rank #18



**Alternative 7: I-880 HOV Lane Merge – Lane Extension** 

- Cost (FY2011\$): \$117,000
- Time Savings Benefit: NA
- Benefit / Cost Ratio: NA, Rank #19

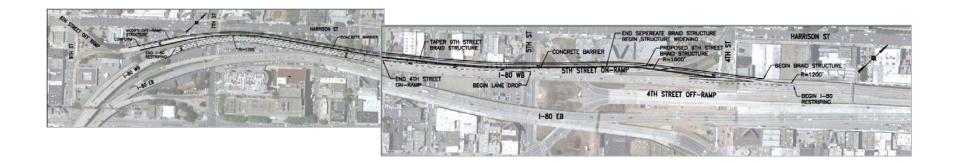


Bay Bridge (Western Approach) Includes:





Alternative 8: Fourth Street On-Ramp / Ninth Street Off-Ramp Braid



• Cost (FY2011\$): \$50,000,000

Time Savings Benefit: \$16,550,000

Benefit / Cost Ratio: 0.33, Rank #5

**Alternative 9: Bay Bridge to US 101 Lane Addition** 



• Cost (FY2011\$): \$134,900,000

• Time Savings Benfit: \$20,730,000

• Benefit / Cost Ratio: 0.15, Rank #9

# Bay Bridge (Western) Approach Improvement Alternatives Alternative 10: US 101 to Cesar Chavez Street HOV Lane Addition

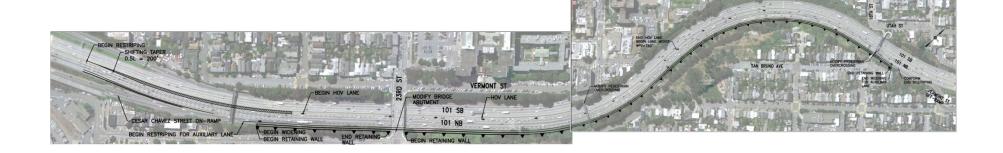


• Cost (FY2011\$): \$70,200,000

Time Savings Benefit: \$12,580,000

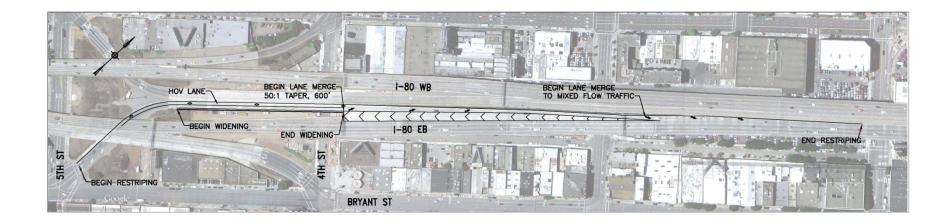
Benefit / Cost Ratio: 0.18, Rank #8

Alternative 11: Cesar Chavez Street to US 101 HOV Lane Addition



- Cost (FY2011\$): \$35,900,000
- Time Savings Benefit: \$7,530,000
- Benefit / Cost Ratio: 0.21, Rank #7

### **Alternative 12: Fifth Street On-Ramp HOV Lane Addition**



- Cost (FY2011\$): \$4,300,000
- Time Savings Benefit: \$220,000
- Benefit / Cost Ratio: 0.05, Rank #13

Alternative 13: US 101 (I-280 to Bay Bridge) HOV Lane Addition / Bypass

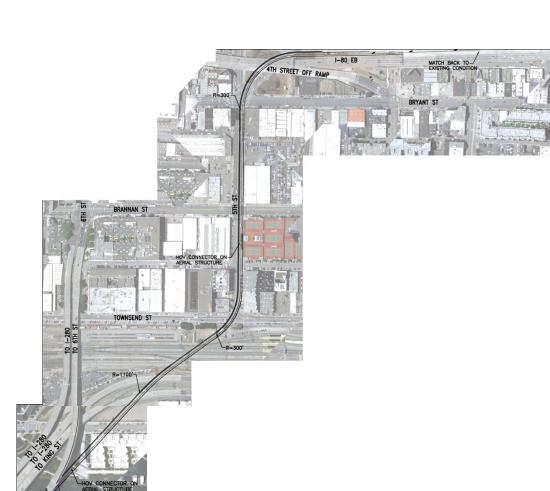


• Cost (FY2011\$): \$329,500,000

Time Savings Benefit: \$41,070,000

• Benefit / Cost Ratio: 0.12, Rank #11

Alternative 14: I-280 (US 101 to Bay Bridge) HOV Lane Addition / Bypass



\$): \$171,300,000

Benefit: \$224,430,000

Ratio: 0.14, Rank #10

San Mateo Bridge Approach Includes:





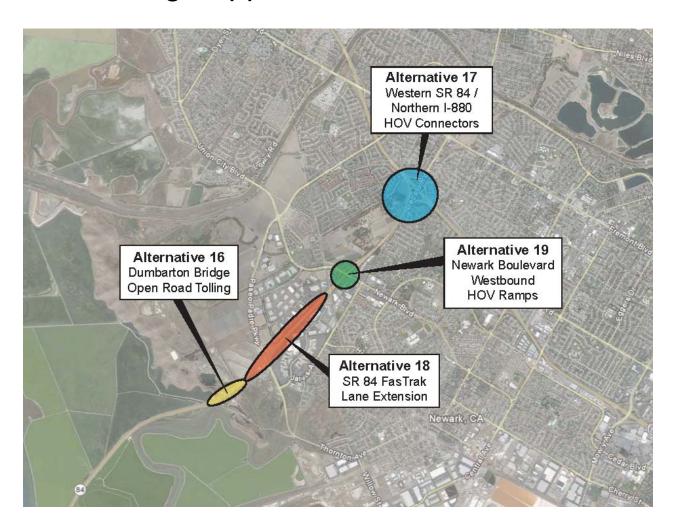
### San Mateo Bridge Approach Improvement Alternatives

**Alternative 15: San Mateo Bridge Open Road Tolling** 



- Cost (FY2011\$): \$4,200,000
- Time Savings Benefit: \$10,150,000
- Benefit / Cost Ratio: 2.42, Rank #2

Dumbarton Bridge Approach Includes:





**Alternative 16: Dumbarton Bridge Open Road Tolling** 



• Cost (FY2011\$): \$3,800,000

Time Savings Benefit: \$8,530,000

Benefit / Cost Ratio: 2.24, Rank #3

Alternative 17: Western SR 84 / Northern I-880 HOV Connectors

• Cost (FY2011\$): \$104,000,000

• Time Savings Benefit: \$1,560,000

Benefit / Cost Ratio: 0.02, Rank



Alternative 18: SR 84 FasTrak Lane Extension



- Cost (FY2011\$): \$33,500,000
- Time Savings Benefit: \$1,660,000
- Benefit / Cost Ratio: 0.05, Rank #14

**Alternative 19: Newark Boulevard Westbound HOV Ramps** 

- Cost (FY2011\$): \$24,400,000
- Time Savings Benefit: \$1,800,000
- Benefit / Cost Ratio: 0.07, Rank #12

